

Te Karearea - Maori Liaison Committee

Creating the ultimate
living environment



WHANGAREI
DISTRICT COUNCIL

Notice of Meeting

A meeting of the Te Karearea - Maori Liaison Committee
of the Whangarei District Council will be held
in the Council Chamber, Forum North, Whangarei on:

Tuesday
14 September 2010
9.30 am

Committee

Cr KJ Sutherland (Chairperson)
Cr S J Deeming
D Harding
T W K Hetaraka
M M Kake
T Munro
R S Shepherd
P Tipene

Vision Statement

To be a vibrant, attractive and thriving District
by developing sustainable lifestyles based around
our unique environment; the envy of New Zealand
and recognised world wide.

INDEX

Item No	Page No
1. Minutes of a Meeting of the Te Karearea - Maori Liaison Committee held 13 July 2010	1
2. Papakainga Housing	4
3. Update on Growth Strategy	6

1. Minutes of a Meeting of the Te Karearea - Maori Liaison Committee Tuesday, 13 July 2010

Reporting Officer: Andre Hemara (Maori Engagement Officer)

Date: 2 September 2010

The minutes of the Te Karearea - Maori Liaison Committee meeting held 13 July 2010, confirmed and adopted by Council on 28 July 2010, are attached for the Committee's information.

Recommendation

That the information be received.

Attachment:

[Minutes of Te Kārearea-Māori Liaison Committee 13 July 2010](#)

3. Minutes: Te Karearea - Maori Liaison Committee Tuesday, 13 July 2010

Minutes of a meeting of the Te Karearea - Maori Liaison Committee of the Whangarei District Council held in the Council Chamber Forum North on Tuesday 13 July 2010 at 9.33 am

Present:

Cr S J Deeming (Chairperson)
D Harding, M Kake (9.45 am), R S Shepherd and P Tipene

Apology:

Cr K J Sutherland

Moved: P Tipene

Seconded: R Shepherd

"That the apology be sustained."

CARRIED

Absent:

Te Heteraka and T Munro

In Attendance:

Group Manager Environment (P Dell), Iwi Relationships Manager (S Tipene), Maori Engagement Officer (A Hemara), Executive Assistant (F Watson), Councillor Support (J Benyon) and Senior Meeting Co-ordinator (C Brindle)

Mr R S Shepherd opened the meeting with a karakia.

1. Minutes: Te Karearea - Maori Liaison Committee Meeting 19 May 2010

Moved: P Tipene

Seconded: Cr R Shepherd

"That the information be received."

CARRIED

2. Kamo Bypass – Road Naming Progress Report

Moved: D Shepherd

Seconded: D Harding

"That the report be received."

CARRIED

**3. Maori Liaison and Development Unit Report on Activities
May/June 2010**

Moved: R Shepherd
Seconded: D Harding

“That the report be received.”

CARRIED

The meeting closed at 10.02 am

Confirmed this 28th day of July 2010

S J Deeming (Chairperson)

2. Papakainga Housing

Reporting Officer: Nicola Webb (Policy Planner)

Date: 14 September 2010

Vision, Mission and Values

Papakainga housing provisions incorporated in the Whangarei District Council District Plan will help in the development of the ultimate living environment by providing for Maori to establish housing on ancestral Maori Land. Developing provisions for papakainga housing will show that Whangarei District Council is continuing to project visionary leadership.

Local Government Act 2002 – The Four Well-Beings

- Cultural:** *Through papakainga housing developments there can be a re-establishment of rural Maori communities which will in turn help in the preservation of Maori culture and values. Maori land holds great cultural and spiritual significance to Maori.*
- Economic:** *Papakainga housing developments will benefit the community both socially and economically as employment opportunities can be created.*
- Environmental:** *The environment in which the papakainga housing settlements are settled can be managed in a more sustainable manner.*
- Social:** *The development of papakainga housing settlements may help address social issues which concern Council and other agencies. The return of Maori to their rural communities provides the opportunity of restoration of cultural identity and self-esteem.*

Introduction

At the Te Karearea - Maori Liaison Committee Workshop the committee members were updated on (1) Papakainga Housing Plan Change, and (2) The process in which Council sees Papakainga Development Plans fitting into the processes within Council itself, and Maori Land Court. This agenda item is for Te Karearea to formally receive the papakainga housing plan change update and its subsequent amendments.

Papakainga Housing Plan Change

Pre-hearing meetings were held with submitters throughout June and July. From these meetings, minor changes were made to the Proposed Objectives and Policies. Attachment One shows these changes in red. Policy staff are now finalising the Planners Report (Section 42A, Resource Management Act) and preparing for the Commissioner/s to review the Proposed Plan Change.

Development of Phase II of the project has continued. Council is continuing to work closely with the Maori Land Court, to ensure that our processes can be effectively aligned. Council is working on the Papakainga Development Plan procedures and consent requirements, along with the development of criteria for case study selection. Meetings over the next few months will include the Papakainga Housing Steering Group and the Far North District Council.

Recommendation

That the update on the Plan Change 94 Papakainga Housing be received.

Attachment:

[Amendments to Plan Change 94 Papakainga Housing](#)

PKH Papakainga Housing

PKH.1 Description & Expectations

The papakainga housing provisions provide for the development of ancestral Maori land. These provisions seek to provide opportunities for Maori land owners to develop and live on their ancestral land. It is recognised that Maori land is subject to a number of development barriers and complications that require it to be treated differently to land held in European title.

In the context of the District Plan, papakainga housing does not just focus on providing for the provision of housing. Papakainga developments may also include activities such as community facilities, education, recreation and enterprise.

NOTE: The papakainga housing provisions are being developed in two phases. Phase One relates to the objectives and policies, while Phase Two includes the development of guidelines and standards for the Papakainga Development Plan process. The Papakainga Development Plan is intended to facilitate subdivision and development in a flexible manner while ensuring the sustainable management of natural and physical resources in an integrated way, similar to that of the management plan technique. This is currently under development and is expected to be introduced by way of a plan change in 2011.

Rolling review of the District Plan will increase prescriptive policy. The papakainga housing provisions are only available as and when policy prescription is appropriate.

PKH.2 Eligibility

Papakainga housing is a *discretionary activity* on **ancestral Maori land** that is administered under the Te Ture Whenua Maori Act 1993. On all other land papakainga housing will be a *non-complying activity*.

For the purposes of this rule 'ancestral Maori land' includes land that is administered under a Trust, general land owned by Maori (if there is an ancestral link identified) and Maori land.

The Papakainga Housing provisions remain subject to the policies and requirements provided for in the relevant Environment or Policy Area in which the land is located.

PKH.3 Objectives

1. For the District Plan to recognise the desire of Maori to maintain and enhance their traditional and cultural relationship with their ancestral land.
2. Provide for papakainga development on ancestral land in a manner which is sensitive to tikanga Maori and the sustainable management of the land resource.
3. Allow maximum flexibility for Maori to develop their ancestral lands, while ensuring appropriate health, safety and amenity standards are met.
4. Enable Maori to establish and maintain traditional settlement patterns, activities and development opportunities.
5. Protection and enhancement of ecological, landscape, cultural and heritage and other features which are of value to Maori and the wider community.

PKH.4 General Policies

1. To limit papakainga development to ancestral Maori land that is administered under the Te Ture Whenua Maori Act 1993.
2. To require the maximum intensity and scale of papakainga development to be determined by the sustainable servicing capacity of the land and the surrounding environment.
3. To require the location and extent of built development to be determined by the physical characteristics of the land and tikanga Maori.
4. To provide for non-residential activities of a scale, character, and intensity that are compatible with the values of Maoritanga, character of the environment and the sustainable servicing capacity of the locality.
5. To encourage Maori to prepare Papakainga Development Plans as a guide to sustainable management of ancestral land.

NOTE: Specific standards & guidelines are currently under development as part of Phase Two. In the interim, applications will therefore be considered on a case by case basis, assessed against the objectives and policies of the District Plan.

3. Update on Growth Strategy

Reporting Officer: Kerry Grundy (Team Leader - Futures Planning)
Date: 31 August 2010

Vision, Mission and Values

This agenda item, together with its recommendations, was written with the Whangarei District Council's Vision, Mission and Values in mind. It is felt that the recommendations, if adopted, would contribute to the Vision, Mission and Values, particularly to the values of customer first, innovation and excellence and visionary leadership.

Local Government Act 2002 – The Four Well-Beings

- Cultural:** *The Growth Strategy will address cultural issues with the intent of improving cultural well-being over the 30-50 year time frame adopted by the Strategy.*
- Economic:** *The Growth Strategy will be address economic matters with the intent of improving economic well-being over the 30-50 year time frame adopted by the Strategy.*
- Environmental:** *The Growth Strategy will be address environmental concerns with the intent of improving environmental well-being over the 30-50 year time frame adopted by the Strategy.*
- Social:** *The Growth Strategy will be address social issues with the intent of improving social well-being over the 30-50 year time frame adopted by the Strategy.*

Introduction

The development of a Sub-Regional Growth Strategy was approved by the Environment Committee on 10 September 2008. The Whangarei District Sub-Regional Growth Strategy Sub-Committee was established and its terms of reference approved by the Environment Committee on 10 December 2008. The Whangarei District Sub-Regional Growth Strategy Sub-Committee was updated on progress of the Growth Strategy at a workshop on 17 August 2010. The purpose of this item is to provide an update to the Te Karearea - Maori Liaison Committee. A PowerPoint presentation will be made at the meeting.

Progress to Date

Background Reports

The Futures Team completed the last of the background reports for Sustainable Futures 30/50 in June 2010. These reports, and the reports prepared since the inception of the project in 2008, form the basis of the Growth Strategy document which is to be presented to Council for adoption on 22 September 2010. The background reports have been grouped under the four well beings: sustainable economy (economic well being); sustainable environment (environmental well being); sustainable society (social well being); and sustainable culture (cultural well being). These include: Analysis of Public Feedback Report; Demographics Report; Historical Performance of the Northland Economy (Infometrics); Drivers of Economic Growth in the Northland Regional Economy (Infometrics); Summary Economic Performance of Whangarei District (Infometrics); Whangarei Land Use Report; Natural Hazards Report; Socio-economic Indicators Report; Historic Heritage Report; Infrastructure and Services Report; Iwi/Hapu Report; Ethnic Diversity of the Whangarei District; Sense of Place: Urban Design, Amenity, Local Character and Heritage;

Climate Change Report; Ecosystems Services Report; Assessment of Alternative Futures Report; Biodiversity; Health, Education and Safety; Air Quality; Energy Resources; Telecommunications, Whangarei Port, Whangarei Airport, Arts, Cultural and Civic Amenities, Water Resources, Analysis of Consultation Feedback, Minerals and Aggregates, and Development Strategies. This body of work has provided an extensive profile of the District, its people, its economy, and its environment. All reports have been made available to the public, and are on the Sustainable Futures 30/50 website.

Draft Growth Strategy

The Growth Strategy consists of five parts.

Part A contains a summary of the strategy development. It consists of four sections including a background to the project, growth projections, key issues and a tangata whenua section.

Part B summarises the background information used to prepare the Growth Strategy. It consists of five sections: Sustainable Economy, Sustainable Environment, Sustainable Society, Sustainable Culture, and Sustainable Infrastructure. Each section consists of a number of summaries that have been sourced from the background reports produced earlier. This section takes a 'district-wide' approach and identifies issues of importance to the District, constraints on development in the District, and opportunities for advancing the sustainable development of the District over the next 30/50 years.

Part C of the Strategy assessed three alternative development options for the District over the next 30/50 years and how a preferred future was selected. It includes summaries of the initial three future options and assessment methodologies including consultation, tangata whenua input, infrastructure and services input, and an assessment under the sustainability matrix.

Part D contains the nodal analysis. This part, based upon the preferred 'sustainable' future identified in Part C, looks, in depth, at the various settlement nodes across the district, their projected growth, important local features of the node, constraints for development, and the implications of growth over the next 50 years. This section 'drills down' from the district-wide information to the local level. It is also broken into five main sections: Environment, Society, Culture, Economy, and Infrastructure.

Part E is an overview of potential implementation needs and actions. A full implementation plan will be prepared in the next phase of the Sustainable Future 30/50 project. Part E also includes an overview of how Sustainable Futures 30/50 will be monitored and reviewed. Further details of this will be developed as part of the implementation plan. As well as the main Growth Strategy document, a short summary for the general public will be prepared after the Strategy has been adopted by Council. The Finalised Strategy document is in the process of being formatted and will be attached to the agenda for the Council meeting on 22 September 2010.

Recommendation

That the update on the Whangarei District Sub-Regional Growth Strategy be received.